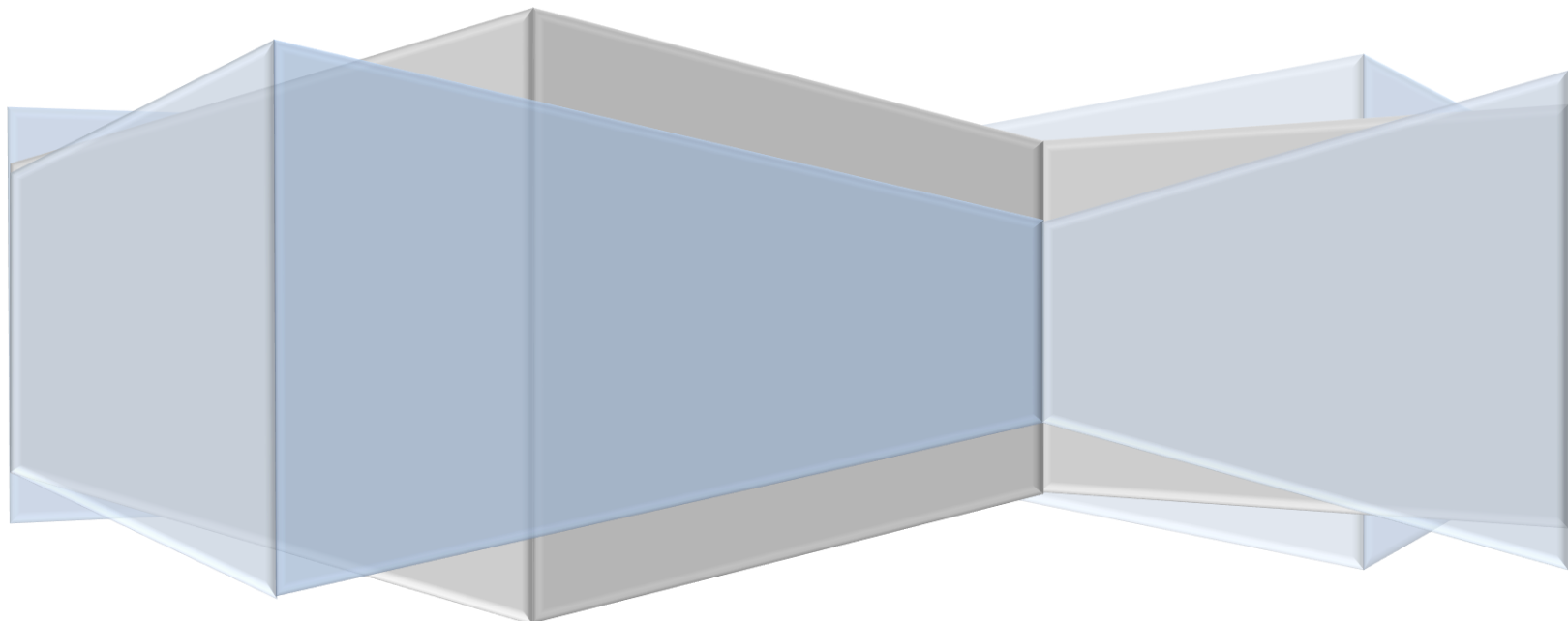


HIGH VALLEYS WATER DISTRICT

LOCAL HAZARD MITIGATION PLAN

OCTOBER 2014

**Prepared by: Horacio Menera, General Manager and the HVWD LHMP
Planning Committee**



CONTACT INFORMATION

HIGH VALLEYS WATER DISTRICT

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PLAN ADOPTION/RESOLUTION

The High Valleys Water District will submit a plan to Riverside County Fire – Office of Emergency Services who will forward to CAL EMA for review prior to being submitted to FEMA. In addition, we will wait to receive an “Approval Pending Adoption” before taking the plan to our local governing bodies for adoption. Upon approval, High Valleys Water District will insert the signed resolution.

EXECUTIVE SUMMARY

The purpose of this local hazard mitigation plan is to identify the County's hazards, review and assess past disaster occurrences, estimate the probability of future occurrences and set goals to mitigate potential risks to reduce or eliminate long-term risk to people and property from natural and man-made hazards.

The plan was prepared pursuant to the requirements of the Disaster Mitigation Act of 2000 to achieve eligibility and potentially secure mitigation funding through Federal Emergency Management Agency (FEMA) Flood Mitigation Assistance, Pre-Disaster Mitigation, and Hazard Mitigation Grant Programs.

Riverside County's continual efforts to maintain a disaster-mitigation strategy is on-going. Our goal is to develop and maintain an all-inclusive plan to include all jurisdictions, special districts, businesses and community organizations rather than them writing their own plan to promote consistency, continuity and unification.

The County's planning process followed a methodology presented by FEMA and CAL-EMA which included conducting meetings with the Operational Area Planning Committee (OAPC) coordinated by Riverside County Fire – Office of Emergency Services comprised of participating Federal, State and local jurisdictions agencies, special districts, school districts, non-profit communities, universities, businesses, tribes and general public.

The plan identifies vulnerabilities, provides recommendations for prioritized mitigation actions, evaluates resources and identifies mitigation shortcomings, provides future mitigation planning and maintenance of existing plan.

The plan will be implemented upon FEMA approval.

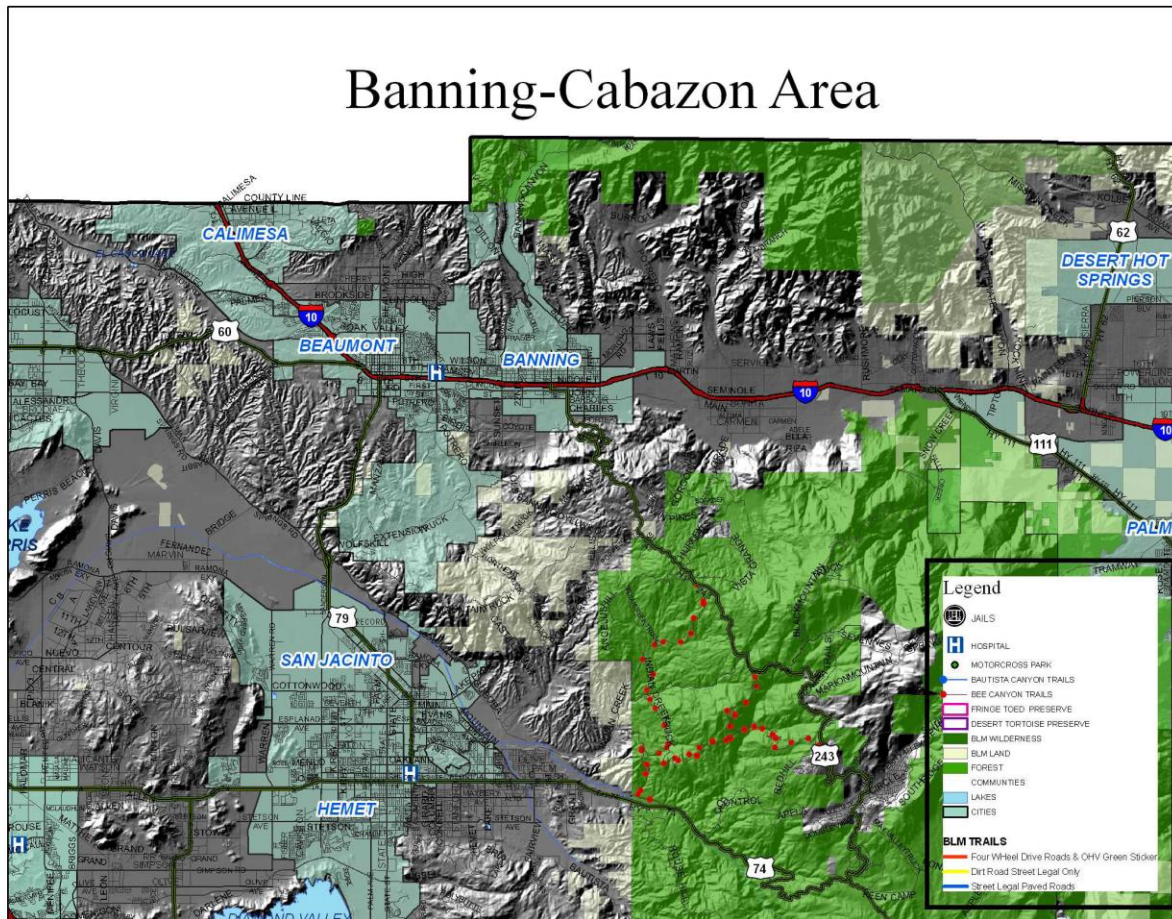
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SECTION 1.0 - COMMUNITY PROFILE

1.1 JURISDICTIONAL MAP



1.2 GEOGRAPHY AND CLIMATE DESCRIPTION

The High Valleys Water District in Banning, CA is located in an unincorporated area known as Twin Pines/Poppet Flats, in Riverside County in the Inland Empire of California. It is approximately 5 square miles in area and is 44 miles east of the County seat, the City of Riverside. The County of Riverside sits directly adjacent to San Diego County on its eastern and southern boundaries, and San Bernardino County is approximately 22 miles to the north. The Santa Fe Railroad and Interstate Highway 10 both run through the middle of the City of Banning, approximately 10 miles from the High Valleys Water District.

High Valleys Water District climate can be described as dry and hot in the spring and summer with a mild fall and winter with moderate snow fall. Temperatures and rainfall for Jurisdiction are typical of that of the rest of Riverside County.

1.3 BRIEF HISTORY

High Valleys Water District was founded in 1972 in the Poppet Flats, Twin Pines, and Mt. Edna areas. These areas were owned by three individuals who wanted to split it up and sell it off. This was not possible due to the “no water” issue. Together they got a bond to pay for the land and a mainline to Banning, which at the time was Mountain Water Agency, and is now the City of Banning Water Department. They laid 8” pipe going through three boosters up a twenty-one hundred foot elevation to get water to a 210,000 gallon main storage tank. From the Main tank, the gravity of water feeds down to the Twin Pines area. In 1978, the District took out another bond which was called ID#1 that consists of laying a mainline from the main tank down toward the Poppet Flats area which fills another 210,000 gallon tank. This tank is a reservoir for the Poppet Flats area. Later a 500,000 gallon storage tank was added next to the main tank in order to provide sufficient reserves for the water district.

1.4 ECONOMY DESCRIPTION

High Valleys Water District is primarily residential. Development in the Twin Pines/Poppet Flats area is 95 percent residential, 5 percent commercial, which limits the sales and property tax base. Agriculture and recreation facilities around the High Valleys Water District are the main source of commerce. The largest employer is Silent Valley Club (A member-owned RV Resort) that operates a part-time convenience store, restaurant and bar that are open to the public. Silent Valley Club has approximately 50 employees. There are no public fueling stations or other retailers within the Twin Pines/Poppet Flats area.

1.5 POPULATION

The population of Jurisdiction from the 2010 Census was estimated at 500. This was not an increase in the population of 500 in 2005.

1.6 BRIEF STATEMENT OF UNIQUE HAZARDS

High Valleys Water District has all the same hazards as Riverside County which includes fires, earthquakes, floods, and rock slides. Additionally, High Valleys Water District has more transportation related hazards and incidents because of the highways to the areas in the District.

Special attention should be given to the two major earthquake faults that lie both north and south of the Banning Pass area. To the north is the San Andreas Fault and to the south is the San Jacinto fault. The San Jacinto Fault has been more active in recent years. Therefore, shifting of the ground due to earthquakes could have a major impact on the water lines of High Valley’s Water district interrupting our only source of water to the community.

1.7 DEVELOPMENT TRENDS AND LAND USE

Due to County boundaries on the east and south, all growth potential is in the west and north areas of the High Valleys Water District. There has been no new industrial or commercial construction within the High Valleys Water District, Twin Pines/Poppet Flats area.

SECTION 2.0 - PLANNING PROCESS

2.1 LOCAL PLANNING PROCESS

The regular officers of the Board of Directors of the High Valleys Water District met on a regular basis to identify and prioritize appropriate mitigation strategies. Personnel involved in these meetings included senior management and staff from the High Valleys Water District. The group was made up of facility managers and civil engineers.

At the first meeting, general priorities and appropriate departments were identified. Subsequent meetings identified mitigation strategies, prioritized said strategies, and reviewed preliminary budgets and potential funding sources for strategies designated as “High” priority for County-owned-and-operated facilities (or, City -owned-and-operated facilities).

Subsequent meetings to finalize the planning process of the LHMP are as follows:

- August 21, 2014 at 3 p.m. at HVWD Board Meeting
- September 24, 2014 at 3 p.m. at HVWD Board Meeting
- October 1, 2014 at 9 a.m. at HVWD, LHMP Planning Committee Meeting
- October 14, 2014 at 5:45 p.m. at the High Valley Mountain Disaster Team Meeting
- October 15, 2014 at 3 p.m. at the HVWD Board Meeting

2.2 PARTICIPATION IN REGIONAL (OA) PLANNING PROCESS

The High Valleys Water District, participated in various Riverside County workshops, conferences, and meetings, including:

- September, 2011 at 9 a.m. at Idyllwild Fire Department, LHMP Instructional meeting

In addition, the High Valleys Water District has provided written and oral comments on the multi-jurisdictional plan and provided information.

2.3 DATES AVAILABLE FOR PUBLIC COMMENT

Presentation and discussion of mitigation processes for the High Valleys Water District were discussed as an agenda item during regular Board of Directors Meetings. Each item is open for public discussion and questions as well as community input. Announcement of meetings are posted in 3 locations approximately 10 days prior to each meeting as well as publicized on the local Facebook Group pages including *High Valleys Water District* and *Poppet Flats & Twin Pines Club*.

2.4 PLANS ADOPTED BY RESOLUTION

Upon approval by FEMA, The High Valleys Water District Board of Directors will adopt the plan in a public meeting via an official Resolution.

SECTION 3.0 – MITIGATION ACTIONS/UPDATES

3.1 MITIGATION PLANNING PROCESS

High Valleys Water District coordinated with multiple cities and agencies throughout Riverside County in the creation/update of our LHMP Annex. The cooperation and discussions both in regional meetings, community outreach and in internal meetings allowed for both “big picture” and “local jurisdiction” views of mitigation needs and possibilities.

3.2 NEW HAZARDS OR CHANGES FROM 2005

HVWD did not participate in the 2005 plan.

3.3 MITIGATION PROJECT UPDATES

HVWD did not participate in the 2005 plan.

SECTION 4.0 – HAZARD IDENTIFICATION AND RISK ASSESSMENT

4.1 CRITICAL FACILITIES AND INFRASTRUCTURES

Please refer to Section 4.3 for the property loss value for High Valleys Water District.

4.2 ESTIMATING POTENTIAL LOSS

Please refer to Section 4.3 for the property loss value for High Valleys Water District.

4.3 TABLE REPLACEMENT VALUES

Name of Asset	Replacement Value	Occupancy/Capacity #	Hazard Specific Info.
High Valleys Water District	\$300,000	30	Fires, floods, and earthquakes
Fire Department Station #63	\$600,000	40	Fires, floods, and earthquakes
Rancho Encino Mountain Club	\$275,000	135	Fires, floods, and earthquakes

4.4 IDENTIFICATION OF RISKS AND VULNERABILITIES

- 1. Drought** - Severity - 2, Probability - 1 , Ranking – 17 There is no difference
- 2. Earthquake** – Severity - 4, Probability – 4, Ranking – 1 There is no difference

The USGS database shows that there is a 99.751% chance of a major earthquake within 50 kilometers of the area within the next 50 years. The largest earthquake within 100 miles of the area was a 7.3 Magnitude in 1992.

- 3. Flood** - Severity - 3, Probability - 3, Ranking – 10

Heavy rain can lead to problems with storm drainage and create localized flood problems caused by a lack of sewer and drainage ditches and increased by the swelling of many local streams and creeks. This can result in damage to buried pipe running along the High Valleys Water District water lines due to erosion from flowing water as well as pipe becoming exposed to vehicular threat.

Most roads are dirt and not maintained with the exception of Hwy. 243 and Twin Pines Road as well as a portion of Poppet Flats Road ceasing at the Silent Valley Club. Small bridges have collapsed due to flooding causing residents to be stranded and water lines to burst.

- 4. Wild Fires** - Severity - 4, Probability - 4 , Ranking – 1

The wind-driven, arson-caused Esperanza Fire began October 26, 2006. It was ignited in a river wash near Cabazon, California, west of Palm Springs. By Sunday, October 29, 2006, it had burned over 61 square miles. Five firefighters were killed defending a vacation home in the Twin Pines Area and 34 homes were lost. In June 2009, the arsonist, Raymond Lee Oyler was convicted and sentenced to death for starting the fire.

Most recently, the Silver Fire in August of 2013 destroyed 48 structures including 26 residences and left 12 firefighters and 1 civilian injured. 20,292 acres were destroyed by the fire and no cause has been published for public review yet (cdfdata.fire.ca.gov).

5. Severe Weather - Severity - 4, Probability - 4, Ranking – 1

Extreme heat occurs sporadically. Heavy snow has occurred in past years but is not regular for the winter season. It is the practice of the High Valleys Water District to maintain the roads that access the pump stations and water lines by clearing the snow from the roads using High Valleys Water District's equipment and staff. High Valleys Water District is also subject to wild fires enhanced by high winds in the area.

6. Technological Hazards (Transportation) - Severity - 2, Probability - 2, Ranking – 15

Along with the potential for death and injuries from large-scale motor vehicle accidents, there is the potential for hazardous material spills or fires as numerous commercial transportation vehicles travel the highways and freeways with various types and quantities of hazardous materials.

The Santa Fe Railroad is a strictly commercial freight transportation system. Large quantities and numerous types of hazardous materials are transported on the outer lying areas approximately 10 miles from the High Valleys Water District, causing no direct hazard to the jurisdiction.

The High Valleys Water District has experienced a number of different disasters over the last 50 years, including numerous earthquakes, floods, droughts, wildfires, energy shortages, civil disturbances, landslides, and severe storms.

High Valleys Water District has had 25 natural disasters. State and Federally declared disasters occurred in 2005, 2006, 2009, and 2010. High valleys Water District's disasters accounted for are:

- 2005 – Winter storm damaged bridge above a main line, which exposed pipe.
- 2006 – Esperanza Fire burned 40,200 acres and destroyed 34 buildings, and 5 fatalities.
- 2009 – Winter Storms damaged roads and exposed mainline pipe.
- 2010- Winter Storms damaged roads and exposed mainline pipe.
- 2013 – Silver Fire burned 20,292 acres and destroyed 48 structures.

See Part II - Inventory Worksheet Page 18 for complete ranking chart.

SECTION 5.0 – COMMUNITY RATING SYSTEM

5.1 REPETITIVE LOSS PROPERTIES

High Valleys Water District does not manage flood and storm water programs. These functions are within the Riverside County jurisdiction under the Flood Control Division and Water Conservation District. See Section 6.0 Page 318 of the Riverside County Multi-Jurisdictional Hazard Mitigation Plan for more information on repetitive loss properties.

5.2 NATIONAL FLOOD INSURANCE PROPERTIES

High Valleys Water District does not participate in the National Flood Insurance Program. High Valleys Water District does not manage flood and storm water programs.

SECTION 6.0 – CAPABILITIES ASSESSMENT

6.1 REGULATORY MITIGATION CAPABILITIES

Capabilities are the programs and policies currently in use to reduce hazard impacts or that could be used to implement hazard mitigation activities. This capabilities assessment is divided into five sections –

- Regulatory Mitigation Capabilities
- Administrative And Technical Mitigation Capabilities
- Fiscal Mitigation Capabilities
- Mitigation Outreach And Partnerships
- Funding Sources

Two of the plan's goals, in particular, support hazard mitigation. These goals and their policies are included below.

- The High Valleys Water District has inspected all buildings belonging to the District and has noted any and all hazards and will take steps to rectify any probable hazards or risks to the general public.
- The High Valleys Water District will continue to maintain and update emergency service plans, including plans for managing emergency operations, the handling of hazardous materials, and the rapid cleanup of hazardous materials spills.

6.2 ADMINISTRATIVE/TECHNICAL MITIGATION CAPABILITIES

Personnel Resources	Yes/No	Department/Position
Planner/engineer with knowledge of land development/land management practices	Yes	Out source
Engineer/professional trained in construction practices related to buildings and/or infrastructure	Yes	Outsource
Planner/engineer/scientist with an understanding of natural hazards	No	
Personnel skilled in GIS	Yes	Outsource
Full time building official	No	
Floodplain manager	No	
Emergency manager	Yes	Police Chief or Fire Chief
Grant writer	Yes	Outsource to outside consultant
Other personnel	No	
GIS Data—Land use		
GIS Data—Links to Assessor's data		
Warning systems/services (Reverse 9-11, outdoor warning signals)	No	

6.3 FISCAL MITIGATION CAPABILITIES

Financial Resources	Accessible/Eligible to Use (Yes/No)	Comments
Community Development Block Grants	No	
Capital improvements project funding	No	
Authority to levy taxes for specific purposes	Yes	With voter approval
Fees for water, sewer, gas, or electric services	Yes	Water
Impact fees for new development	No	
Incur debt through general obligation bonds	Yes	With voter approval
Incur debt through special tax bonds	Yes	With voter approval
Incur debt through private activities	No	
Withhold spending in hazard prone areas	n/a	
Other	n/a	

6.4 MITIGATION OUTREACH AND PARTNERSHIPS

The High Valleys Water District has no Outreach or Partnerships in place.

6.5 FUNDING OPPORTUNITIES

The High Valleys Water District has the same funding opportunities as Riverside County Operational Area. Please refer to Section 7.4 and Table 7.4 of the Riverside County Multi-Jurisdictional Hazard Mitigation Plan for list of funding sources available.

SECTION 7.0 – MITIGATION STRATEGIES

7.1 GOALS AND OBJECTIVES

The High Valleys Water District mitigation goals and objectives are the following:

Goal 1: Improve the Community’s Capability to Mitigate Hazards and Reduce Exposure to Hazard Related Losses

- Reduce flood and storm related losses.
 - Reduce localized flooding within the High Valleys Water District.
 - Implement better drainage to accommodate heavy rains that cause flooding/damage.

Goal 2: Maintain Coordination of Disaster Planning

- Coordinate with changing DHS/FEMA needs.
 - National Incident Management System (NIMS)
 - Disaster Mitigation Act (DMA) planning
 - Emergency Operations plans
- Coordinate with community plans.
 - General plans
 - Drainage plans
 - Intergovernmental agency disaster planning.
- Maximize the use of shared resources between jurisdictions and special districts for mitigation/communication.

Goal 3: Maintain for FEMA Eligibility and Work to Position the Water District and Community Partners for Grant Funding

7.2 MITIGATION ACTIONS

The planning team for the Jurisdiction identified and prioritized the following mitigation actions based on the risk assessment. Background information and information on how each action will be implemented and administered, such as ideas for implementation, responsible office, partners, potential funding, estimated cost, and schedule are included.

1. Replace pipeline throughout High Valleys Water District

- Issue/Background: The mainline was laid in the ground in 1972, the pipeline leaks due to old pipe and type of pipe.
- Other Alternatives: No action
- Responsible Office: General Manager
- Priority (High, Medium, Low): High
- Cost Estimate: \$2.5 million
- Potential Funding: FEMA Pre-Disaster Mitigation Grants
- Benefits (Avoided Losses): Water conservation

2. High Valleys Water District #1, #2 and #3 Booster Upgrade

- Issue/Background: High Valleys Water District does not have adequate water availability for firefighting capabilities
- Other Alternatives: No action
- Responsible Office: General Manager
- Priority (High, Medium, Low): High
- Cost Estimate: \$950,000
- Potential Funding: FEMA Pre-Disaster Mitigation Grants
- Benefits (Avoided Losses): Increase Water availability

3. Storage Facilities

- Issue/Background: High Valleys Water District's current storage facilities only store enough water for one week following a shortage disaster.
- Other Alternatives: No action
- Responsible Office: General Manager
- Priority (High, Medium, Low): High
- Cost Estimate: \$650,000
- Potential Funding: FEMA Pre-Disaster Mitigation Grants
- Benefits (Avoided Losses): Water storage

4. Road work, creek crossings, and culverts

- Issue/Background: Every year during severe winter storms our roads get damaged, pipeline is exposed, creek crossings are damaged or flooded, and culverts are too small to clear debris.
- Other Alternatives: No action
- Responsible Office: General Manager
- Priority (High, Medium, Low): High
- Cost Estimate: \$960,000
- Potential Funding: FEMA Pre-Disaster Mitigation grants
- Benefits (Avoided Losses): Elimination of street flooding, reduce water damage to dirt roads, and possible damage to private properties.

7.3 ON-GOING MITIGATION STRATEGY PROGRAMS

High Valleys Water District has an Emergency Response Plan. The Emergency Response plan is a guideline for the District and the properties regarding what procedures should be followed when certain disasters or hazards occur with the Districts water supply.

7.4 FUTURE MITIGATION STRATEGIES

Develop and implement Local Jurisdiction Mitigation Strategies and Goals. Continue to train staff on our Emergency Operations Plan and the California Standardized Emergency Management System (SEMS), the National Incident Management System (NIMS), and the Incident Command System (ICS).

SECTION 8.0 – PLAN IMPLEMENTATION AND MAINTENANCE PROCESS

Our agency will monitor and evaluate our LHMP on a yearly basis. Over the next 5 years, we will review the LHMP. We will assess, among other things, whether:

- The goals and objectives address current and expected conditions.
- The nature, magnitude, and/or type of risks have changed.
- The current resources are appropriate for implementing the plan.
- There are implementation problems, such as technical, political, legal, or coordination issues with other agencies.
- The outcomes have occurred as expected (a demonstration of progress).
- The agencies and other partners participated as originally proposed.

If we discover changes have occurred during the evaluation, we will update the LHMP Revision Page, and notify OES to update our Annex.

Our general manager will be in charge of the monitoring, evaluation and updating of our LHMP.

SECTION 9.0 – INCORPORATION INTO EXISTING PLANNING MECHANISMS

The mitigation strategies will become an implementation appendix of the Safety Element of the High Valleys Water District General Plan. (If the jurisdiction chooses to do so)

SECTION 10.0 – CONTINUED PUBLIC INVOLVEMENT

After we go through the Scheduled Plan Maintenance Process, we will notify the public of any changes/no change in the LHMP Plan by the monthly Board meetings.

APPENDIX A – PUBLIC NOTICES

HIGH VALLEYS WATER DISTRICT

Meeting at
47781 Twin Pines Road
Banning, CA 92220

AGENDA

REGULAR MEETING OF THE BOARD OF DIRECTORS

Wednesday October 15, 2014 – 3:00 P.M.

Materials related to an item on this Agenda submitted to the Board of Directors after distribution of the agenda packet are available for public inspection in the District's office located at 47781 Twin Pines Rd., Banning, Ca., during regular business hours.

Assistance for the Disabled: If you are disabled in any way and need accommodation to participate in the meeting, please call Kelliey Matthews, Recording Secretary, at (951) 849-2612 for assistance so the necessary arrangements can be made.

1. Call to Order, Pledge of Allegiance and Roll Call – *Pres. Wright*

2. Adoption and Adjustment of Agenda (additions and/or deletions)

3. Public Input

Anyone wishing to address the Board on any item that is not set for public hearing, or any topic within the Board's jurisdiction that is not on the agenda, may do so at this time. This is not a time for Board Member comment or action, but the Board may ask questions for clarification or make a referral to staff for factual information to be reported back to the Board at a later meeting. When called upon, please step forward, state your name and address for the record, who you are representing and any statement you wish to make. Presentations are limited to three minutes

4. Presentation and Public Discussion of Proposed Local Hazard Mitigation Plan

5. Discuss and Vote on Resolution No. 273 Adopting Local Hazard Mitigation Plan

6. Adoption of Minutes

Minutes of the Regular Meeting September 24, 2014

7. General Managers Report. – *GM Menera*

- a) Test Results
- b) Water Consumption
- c) Operations & Maintenance
- d) Discuss Proposal to Purchase Replacement Vehicle for Ford F150 Currently in Use

7a. Discuss and vote on Proposal to Purchase Replacement Vehicle for Ford F150 Currently in use.

8. Financial Report

9. Old and New Business

10. Closed Session of the Executive Board of Directors – Personnel (Pursuant to Government Code 54957 Personnel)

11. Adjournment – *President Wright*

APPENDIX B – INVENTORY WORKSHEETS

SEE ATTACHMENTS – PART II

APPENDIX C – PLAN REVIEW TOOL/CROSSWALK

SEE ATTACHMENTS